Training Workshop on **Trade and Transport Facilitation Monitoring Mechanism (TTFMM)** Nepal, 15-17 April 2014

WCO Time Release Study

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WCO and A/P Region in Brief





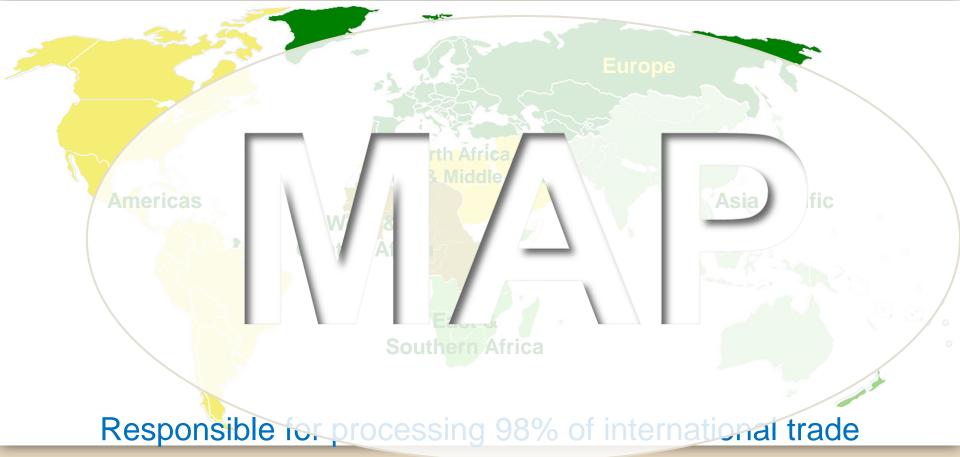
WCO in Brief

- Intergovernmental Organization Specialized in Customs Matters
- Established in 1952 as Customs Cooperation Council (CCC)
- Headquarters in Brussels, Belgium
- 179 members (as of April.
 2014)

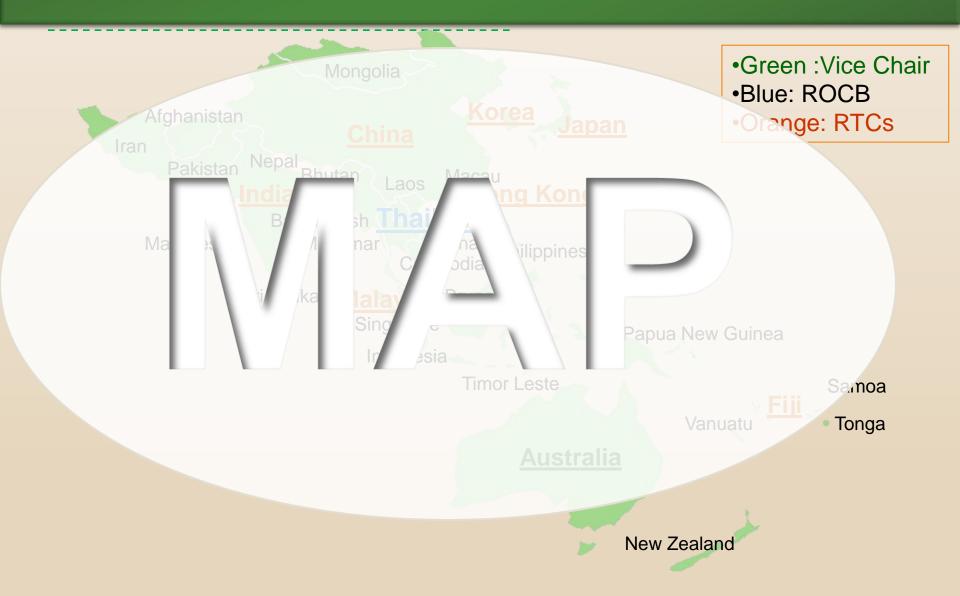


The WCO an Organization with global reach

179 Members divided into 6 regions



WCO A/P Region (33 Members) as of April 2014



ROCB A/P

- Established in Sep. 2004 (10 years !)
- Better planning and delivery of CB in A/P region
- Operated by members' voluntary contribution
- 8 full-time staff members (from 5 countries) (as of Mar. 2014)
- Work with WCO , Development Partners, regional members and RTCs



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TRS Overview, Purpose and Methodology







TRS Implementation by Members

Asia Pacific	Africa	- Other
 Australia Bhutan Brunei China China Fiji India Indonesia Japan Korea Lao PDR Malaysia Mongolia New Zealand 	 Ethiopia Kenya Malawi Mozambique Mozambique Nigeria Nigeria Rwanda Tanzania Swaziland Uganda Zambia 	 Jamaica Jordan Peri Poland Sweden Uzbekistan

- PNG
- Philippines
- Singapore
- Thailand
- Viet Nam



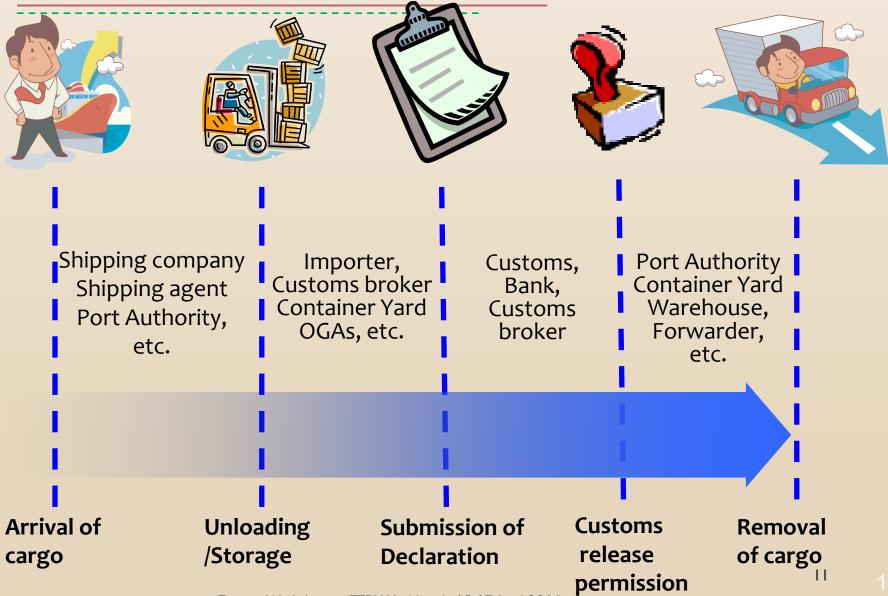
TRS: Overview

Basic Concept

TRS and Trade Facilitation

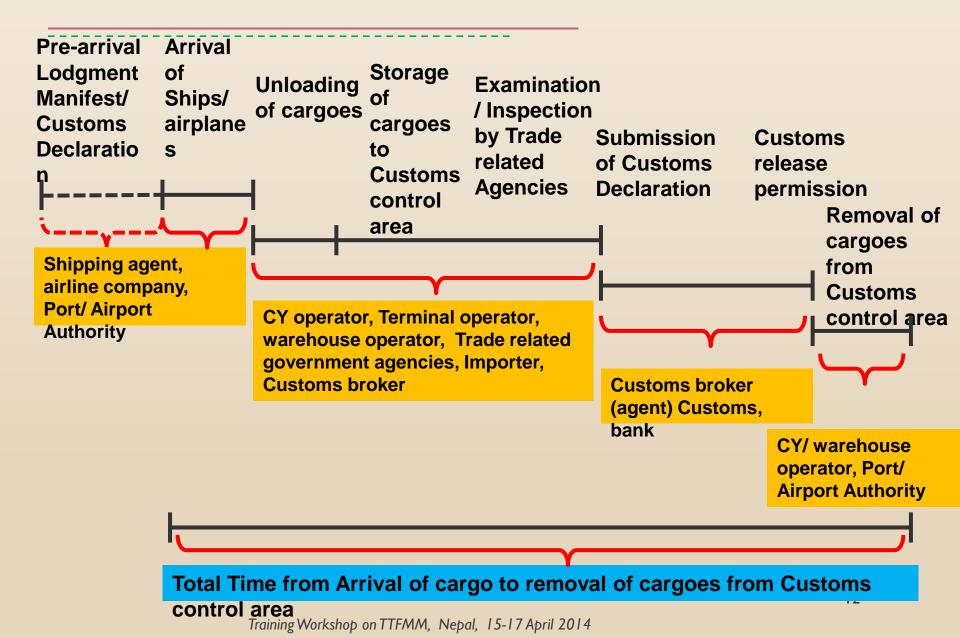
- Huge increase in cross border trading as a result of globalization, customs role in trade facilitation (TF) becomes more prominent.
- ✓ TF : expediting the movement, clearance & release of goods
- TRS is a unique tool and method for measuring the <u>actual time required from arrival of goods</u> <u>to its release</u>.

What is TRS?

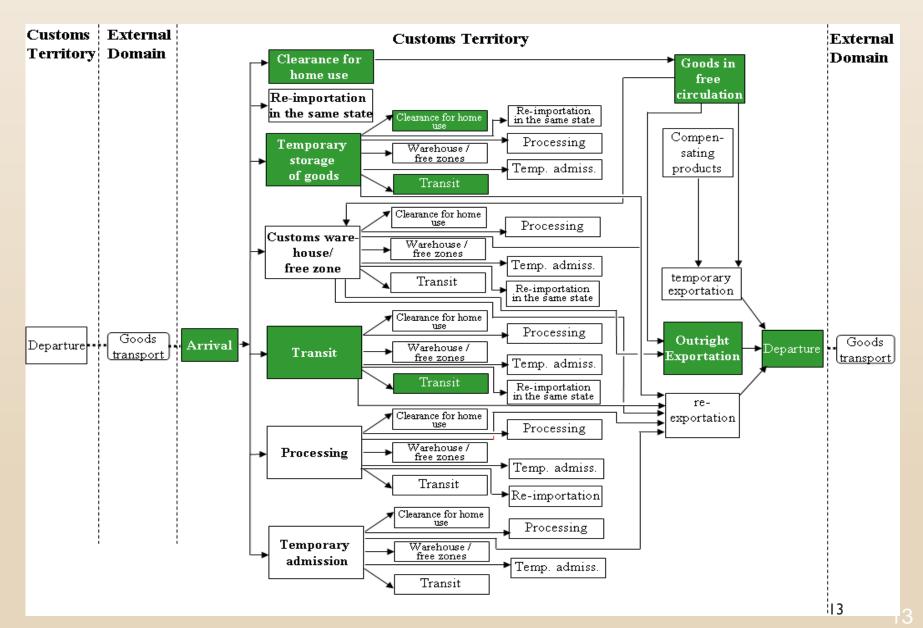


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Cargo flow and Import procedures



Possible Scope



Why do we focus on TRS?

For Yourself:

- ✓ Establish Baseline of the Current Border Performance
- ✓ Self-Assessment of Ourselves
- ✓ Improvement for Our Border Performance
- ✓ Further Transparency
- ✓ Further Trade Facilitation
- ✓ Further Foreign Direct Investment

Why do we focus on TRS?

For Meaningful Support by Donor :

Countries	Donor	Technical Assistance
Jordan, Lesotho, Malawi, Nigeria, Georgia	USAID	WCO
Indonesia & Philippines	JICA	
Kenya, Swaziland, Tanzania,	Stakeholder	
ASEAN Countries CAREC (10 Countries)	ADB	
EAC Countries, SACU Countries , COMESA Countries	WB	

Why do we focus on TRS?

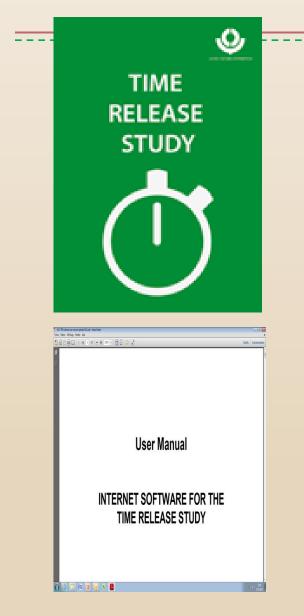
WTO Agreement on Trade Facilitation:

WT/MIN(13)/W/8

Article 7: Release and clearance of goods Sub-article 6: Establishment and Publication of Average Release Times

Members are encouraged to measure and publish their average release time of goods periodically and in a consistent manner, using tools such as, inter alia, the WCO Time Release Study.

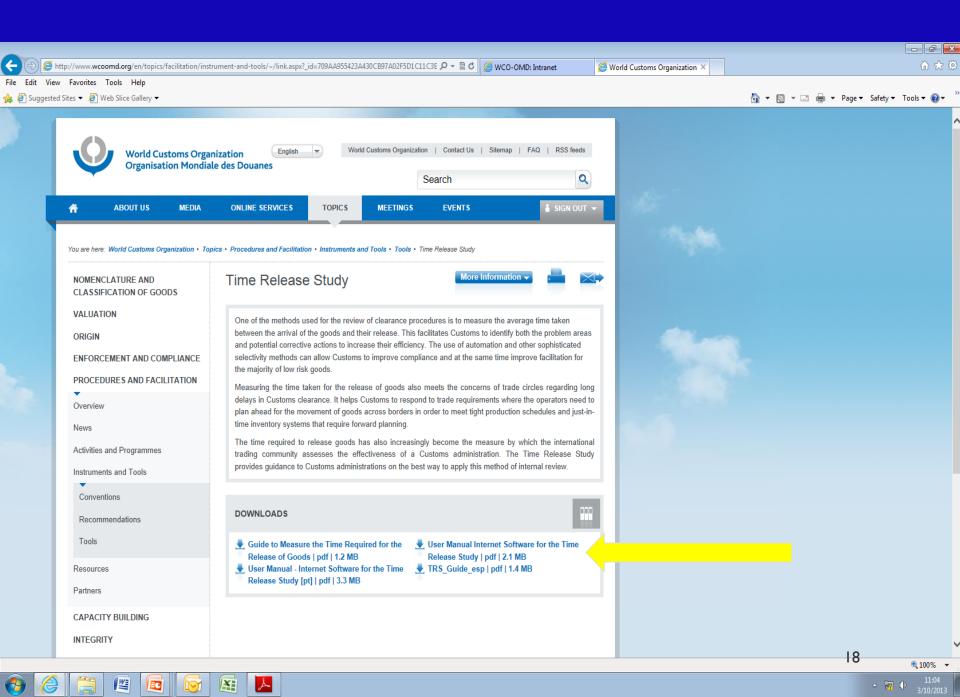
WCO Tools on TRS

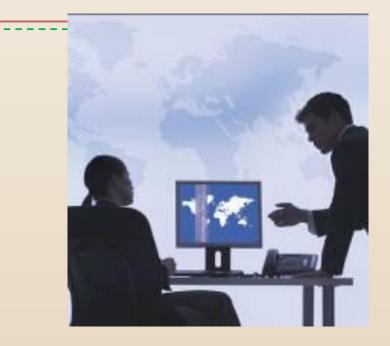


1) Guide To Measure The Time Required For the Release of Goods - Version 2 in 2011

2) Internet Software for the TRS (http://members.wcoomd.org/trs/index.asp)

3) User Manual for TRS Software





TRS: Purpose

Objectives

- ✓ Identifying bottleneck processes affecting customs release
- ✓ Assessing new procedures, operations, etc.
- Establishing baseline TF performance measurement
- ✓ Identifying opportunities for TF improvement
- Estimating the country's approximate position as a benchmarking tool

Possible Use of Study Results

Procedures, Processes & Legislation

- Diagnose the efficiency of specific customs procedures
- ✓ Take measures to improve compliance or enforcement
- ✓ Simplify and harmonize customs procedures
- ✓ Automate Customs processes
- ✓ Draft / modify relevant Customs legislation

Possible Use of Study Results

Organization

- Reallocate staff and resources for optimal utilization
- ✓ Initiate organizational reform
- Support requests for human, financial and technical resources
- ✓ Address anti-corruption measures

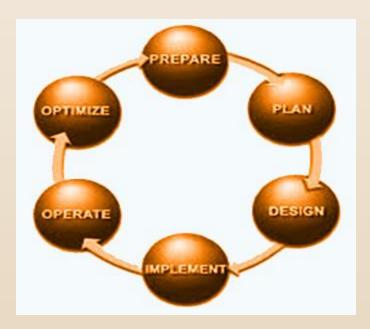
✓ Train staff

Possible Use of Study Results

Performance Measurement & PR

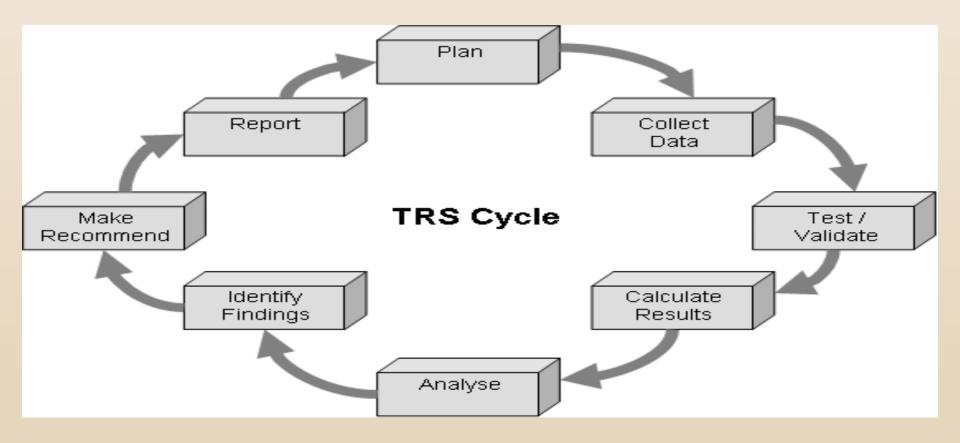
- ✓ Use as a quality assurance mechanism
- ✓ Benchmark trade facilitation performance levels
- ✓ Improve customs transparency and promote PR
- ✓ Use with OGAs & trading community for further enhancement of TF measures

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TRS: Methodology

TRS Cycle



3-Phases TRS Framework

Phase 1: Preparation of the Study

Phase 2: Data Collection and Recording

Phase 3: Data Analysis and Conclusions

Phase 1: Preparation of the Study



- (1) Establishment of Working Group (WG)
- (2) Scope and Design for the Study
- (3) Planning and Methodology
- (4) Test-run

(1) Establishment of WG

✓ Headed by Customs officials at senior management

- ✓ 5-10 core members, whose expertise should cover customs procedures & legislation; organization matters & administrative procedures; computer & statistic processing;
- \checkmark Liaison officers from Selected offices
- ✓ Representatives form Various Stakeholders;
- ✓ Technical Collaborator (WCO,ROCB, Donors).

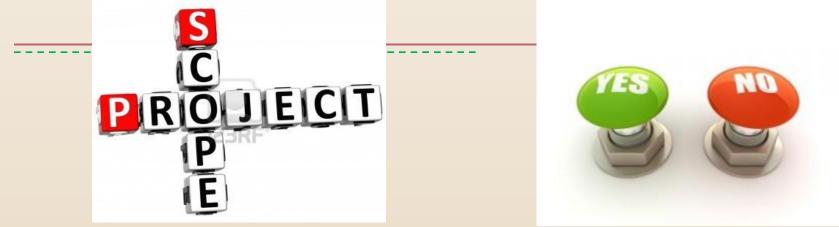


(1) Establishment of WG (Con'd)

- Involve as many OGAs and stakeholders in the supply chain at the inception workshop
- ✓ Prepare the TOR Given due authority for TRS implementation
- ✓ Lay down the functions and responsibilities of WG, which include, but not limited to:
 - Prepare, plan and implement the study
 - Ensure good cooperation among all OGAs and stakeholders as well as within Customs, deliver briefings and organize meetings as and when required
 - Arrange wide publicity for the TRS



(2) Scope & Design for the Study



- ✓ Customs only / all parties in supply chain?
- ✓ Locations?
- ✓ Procedures to be covered (import / export / transit)?
- ✓ Types of consignments?
- ✓ Duration?

(2) Scope & Design for the Study (Cont'd)





- Choose locations with a large volume of representative traffic and a wide variety of consignments
- ✓ Choice of Traffic
 - Cover air / sea / rail / road / all?
 - Conduct simultaneously for all / consecutively for different traffic?
 - Analyze postal traffic separately Training Workshop on TTFMM, Nepal, 15-17 April 2014

(3) Planning and Methodology

✓ Duration and Timing

- Cover at least 7 consecutive working days
- Choose the period of normal traffic (not seasonal peak)
- ✓ Types of Goods
 - Recommend to include all types

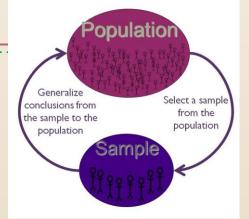


(3) Planning and Methodology (Cont'd)

Environmental Scan and Workflow Mapping

- Conduct environmental scan attain comprehensive information on the TRS-related operations (involving all parties in the supply chain) and physical environment of the locations chosen
- Map out various workflows for locations chosen
- ✓ Preparation for Data Collection
 - Design a form for data collection
 - Formulate guidelines for data collection and input (what? how? by whom?)
 - Provide a list of definitions for certain activities

(3) Planning and Methodology (Cont'd)



✓ Sampling

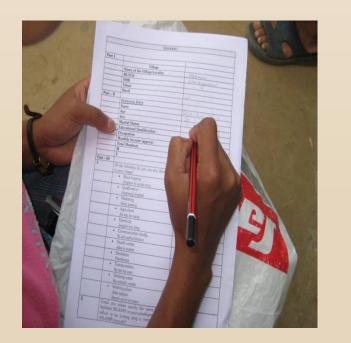
- Recommend to capture all transactions
- Consult statistician for sampling strategy & methodology whenever necessary

✓ Test Run

• Test feasibility of work plan & implementation

Phase 2: Data Collection & Recording



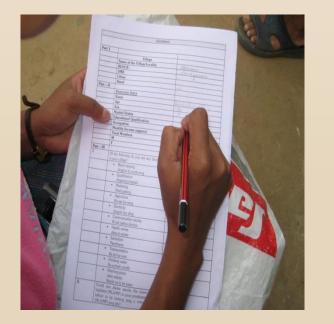


Ascertain all the processes and records involved (automated / manual)

- Ascertain the processes and the parties responsible for collection & recoding the data
- Arrange to distribute the survey forms to customs brokers and freight forwarders in advance
- Arrange appropriate training / briefing to staff / parties involved where necessary

Phase 2: Data Collection & Recording (Cont'd)





- ✓ Capture "zero" time for release of cargo prior to its arrival
- Designate staff other than those who involve in customs clearance to fill in the survey
- Collect retrospectively those data, which have been recorded in the manual records or computer system during the normal course of clearance process

Phase 3: Data Analysis & Conclusion





- Ensure that all data collection forms are returned
- Verify raw data in every form for accuracy & quality
- Set aside data collection forms with errors pending further verification (Data still usable if the errors are not significant)
- Set aside incomplete forms pending further examination (Missing data may be extracted from the automated clearance system.)
- Use WCO software or alternative means for data processing
- Analyze the verified data with due regard to the objectives and approach adopted Training Workshop on TTFMM, Nepal, 15-17 April 2014

Phase 3: Data Analysis & Conclusion

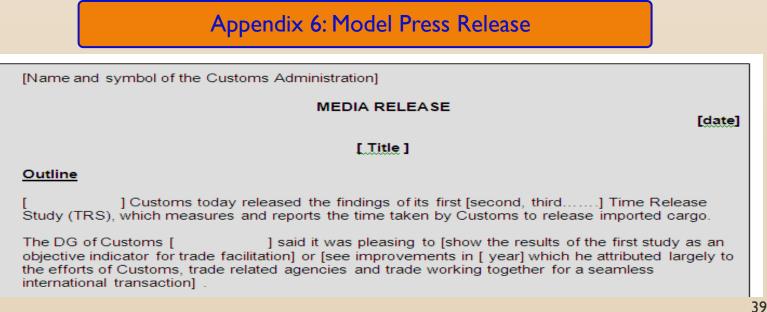
✓ Final Report

- Objectives
- Scope
- Methodology
- Analysis
- Conclusion
- Recommendations (Action Plan)



Press Release

- To increase transparency of Customs procedures
- To demonstrate Customs commitment to TF to the trading community
- To communicate findings and recommendations for further improvement



Tips for Success

- ✓ Proper planning and monitoring
- ✓ Good communication with parties involved
- ✓ Objectivity in analysis and report
- ✓ Adequate publicity for the findings & way forward

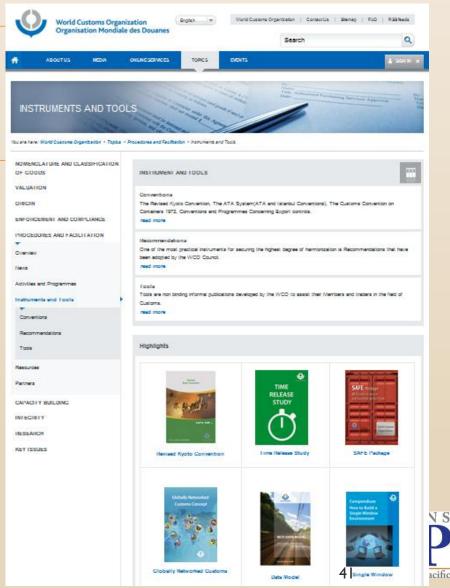




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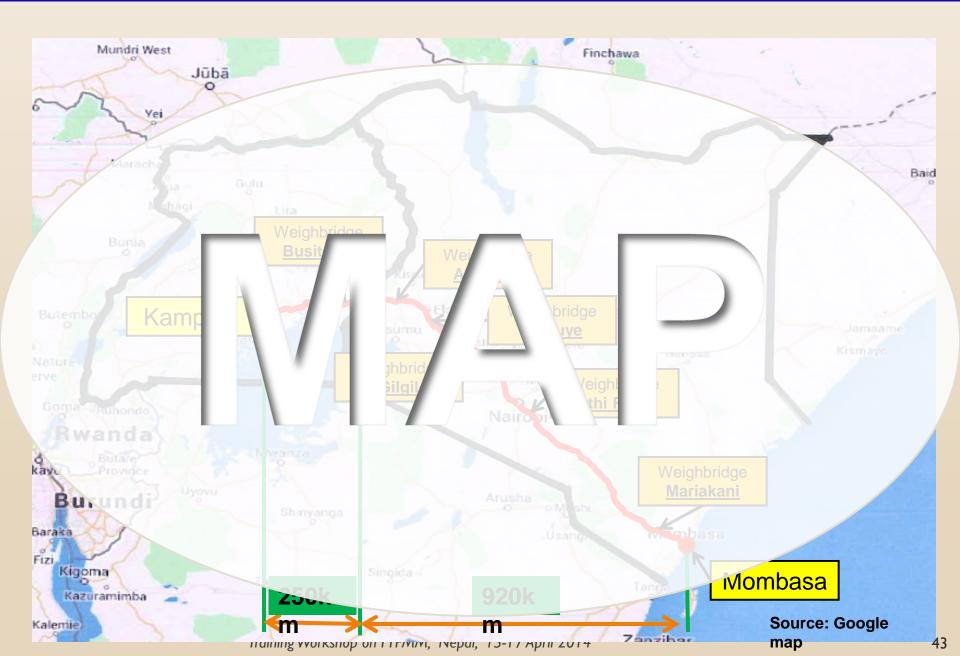
TRS Process mapping







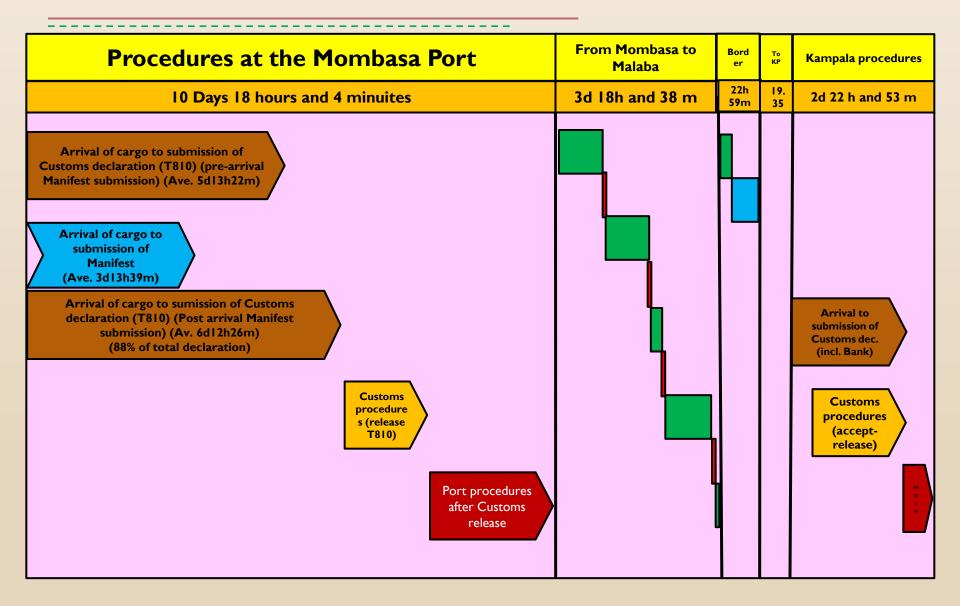
TRS Result Example



TRS Results Example



TRS: Results Kenya-Uganda



TRS Questions

Who? Where? Which? What? When? How?

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	1.)
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Points	Example
Who has necessary data?	- Customs
	- Trade related Government Agencies
	- Port/airport Authority
	- Customs Broker (Agent)
	- Freight Forwarder, Truck company,
	- Warehouse Operator, etc.

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(Who)

Points	Example
Who should be in charge of TRS within Customs Administration?	Director of FacilitationDirector of Customs Clearance
Who should be involved in TRS within Government Agencies?	 Department of Trade Department of Quarantine Police Department
Who should be involved in TRS from Private sectors?	 Customs Brokers Forwarders, Carriers Warehouse Operators Banks

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(Where)

Points	Example
Where are the necessary data	- Computer System
exist?	- Customs house (manual process)
	- Trade related agencies
	- Private sector
Where are the cargoes are	- Container yard
exist?	- Customs Area
	- Private warehouse
	- On a truck or train

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Points	Example
Which means of transport should be included?	Air, Sea, Rail, Road, River
Which Customs House should be involved in TRS?	- Airport, Seaport and/or Land Post for Transit
Which Type of goods should be included?	All, FCL, LCL, Conventional
Which steps should be measured?	 Arrival of goods Unloading of goods Customs declaration Procedures of OGAs Release permission

(What)			
Points	Example		
What kind of procedures should be included, automated (ICT) Customs procedures or manual (Paper Basis) procedures only?	Both manual and automated (ICT) Customs procedures		
What value criteria of goods should be set ?	High, medium, low valueDutiable and non-dutiable		

-(-W-hat)-

Points	Example
What criteria of Customs	Physical inspection
intervention should be	X-ray inspection,
measured ?	Documents examination
	No intervention
What processes should be	- Import procedure
included?	- Export procedures
	- Transit (domestic/international)
Should Lab. Analysis be	-Yes
included as a criteria?	- No

(What)

Points	Example
What steps of government and	- Immigration procedures
private sector's procedures	- Police inspection
should be included?	- Transport Authority's inspection
	- Quarantine's examination and inspection
	- Customs examination and inspection
	- Banking procedures
	- Weighbridge's procedures
	- Warehouse operator's procedures

(When)

Points	Example
When is the target timing of the TRS?	- April, May - October
How many days are necessary for the TRS?	Duration of the Study is 4 consecutive weeks or more

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Points	Example
How do you organize the overall schedule?	<u>1week</u> for data collection on procedures under the trade related agencies
	2 week for data collection on procedures under the trade related agencies and Customs
	<u>3rd & 4th week</u> for data collection of Customs release of goods

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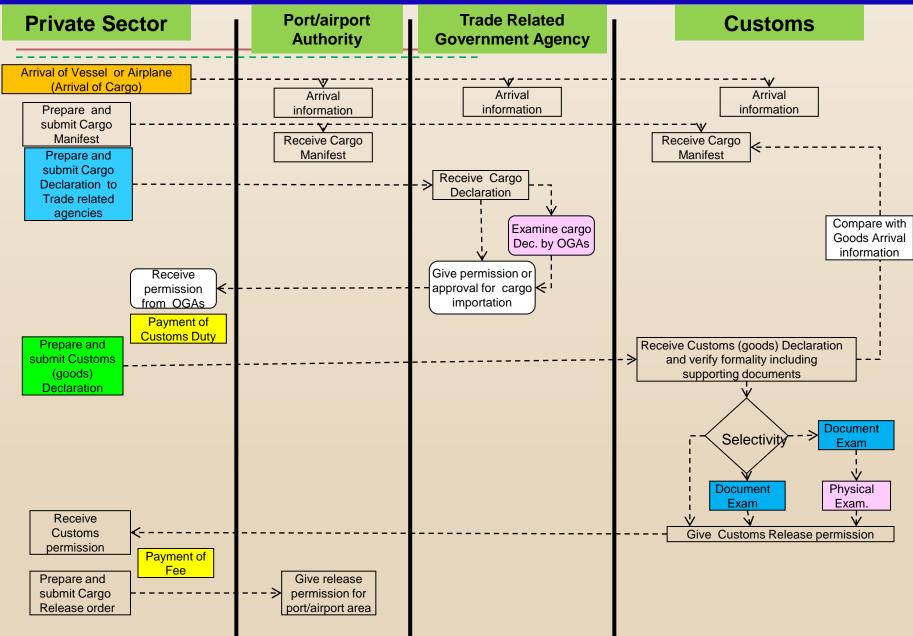
- (How)		
Points	Example	
How many samples should be taken into account?	 20% of all Customs declaration 300 for each category	
How should samples be selected?	Use last one/two digit of Customs declaration Number	
How can you get necessary data on "arrival of goods"?	 Shipping or Airline companies Carriers (Truck drivers) Customs brokers 	

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<u>(How)</u>		
Points	Example	
How can you get necessary data on "unloading of goods"?	Port Operator/Warehouse Operator	
How can you get necessary data on "Customs inspection"?	Customs House	
How can you get necessary data on "Intervention by trade related agencies" ?	Trade Related Government Agencies	
How can you get necessary data on "Release"?	Customs HouseWarehouse Operator	

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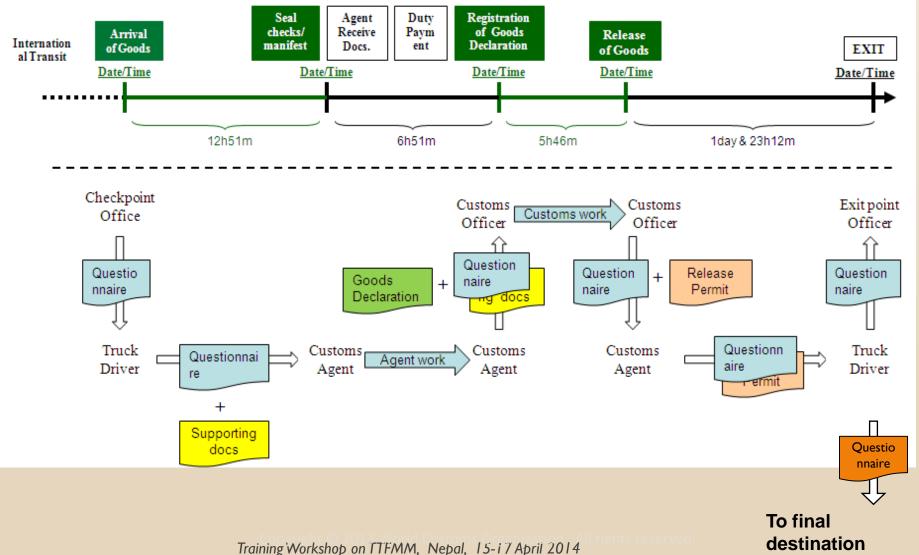
TRS Process Flow Chart (example)



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Flow of TRS questionnaire (example)

Land Cargoes (Border Custom Office)

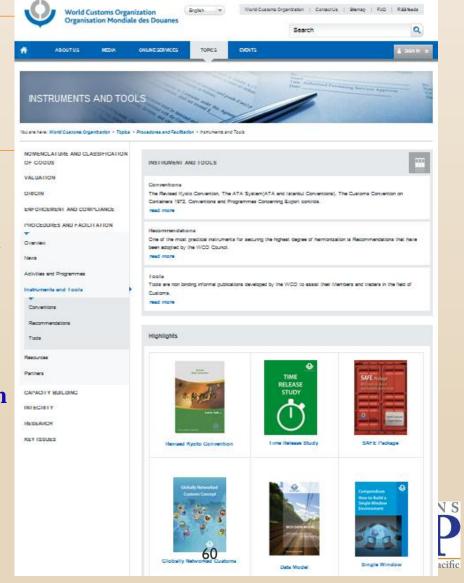


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ADB



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National Scope







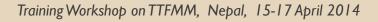
TRS: Members Experience

Experience of Japan Customs



Periodical Implementation

- * | st : Feb. | 99 |
- *2nd :Feb. 1992
- *3rd : Mar. 1993
- *4th : Mar. 1996
- *5th : Mar. 1998
- *6th : Mar. 2001
- *7th : Mar. 2004
- *8th : Mar. 2006
- *9th : Mar. 2009
- * 10th : Mar. 2012





Main Objectives



Identify bottlenecks

Customs is not always an obstacle on facilitating international trade
 What and where the obstacles exist?

Measuring performance of new facilitation measures

Introduction of new measure/system, such as AEO program, contributes to reduction of clearance time.

Stimulate efforts to improve efficiency and effectiveness of Customs clearance procedures

Brief of 10th Study

Term of Study 12/03-18/03 2012 (7 days)

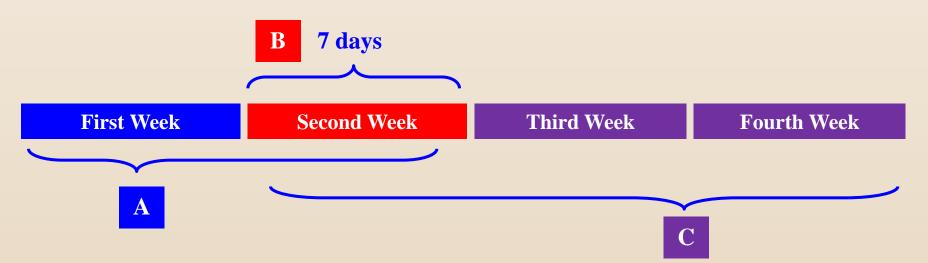
Major sea ports and airports were selected

* Samples





Normally sample reflects one week's transactions



- A DATE & TIME of arrival of vessel, loading and any other data regarding Customs Declaration lodged during "Second Week" will be collected during this period
- **B** Customs Declaration lodged during this period will be collected as samples. If the number of samples is not enough the duration should be two or more weeks.
 - Date & Time of Customs inspection, release of goods and any other Customs data regarding Customs Declaration lodged during "Second Week"
 will be collected during this period

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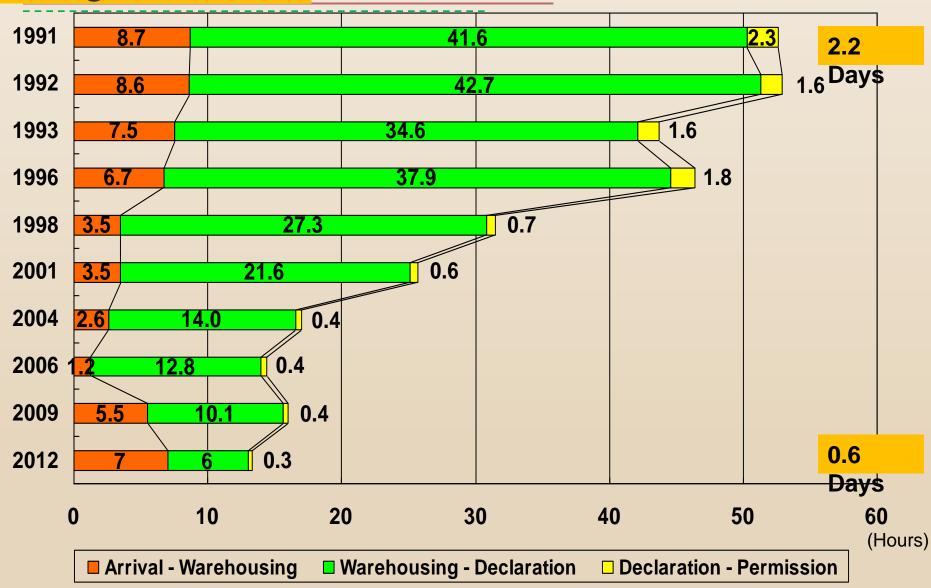
Sea Cargoes 1991 94.5 26.1 47.6 7.0 Days 1992 19.8 84.9 45.2 1993 63.7 13.1 39.4 1996 35.4 49.5 10.2 5.6 1998 **35.**′ 46.0 4.9 2001 31.1 37.8 26.0 2004 36.8 4.3 3.3 2006 26.8 33.7 2009 26.3 33 3.1 2.5 2012 2.6 27 31.2 **Days** 0 20 40 60 80 100 120 140 160 180 (Hours) Declaration - Permission Arrival - Warehousing Warehousing - Declaration

Measures taken for import clearance of sea cargo

- * Computerization of Clearance (1991)
- * Customs Database for RM (1991)
- * Pre-arrival Doc. Examination (1991)
- * Fax network with OGAs (1992)
- * Parallel Docs examinations with OGAs (1994)
- One Stop service by Computer system (interface with OGAs) (1997)
- * Simplified Declaration for Authorized Persons (RKC) (2001)
- Introduction of Single Window (2003)
- * 24 Hours operation (Major sea ports) (2003)
- * AEO importer (April 2007)
- Introduction of 2nd Generation Single Window (February 2010)
- * Paperless for Green Lane Declaration (July 2012)



Air Cargoes



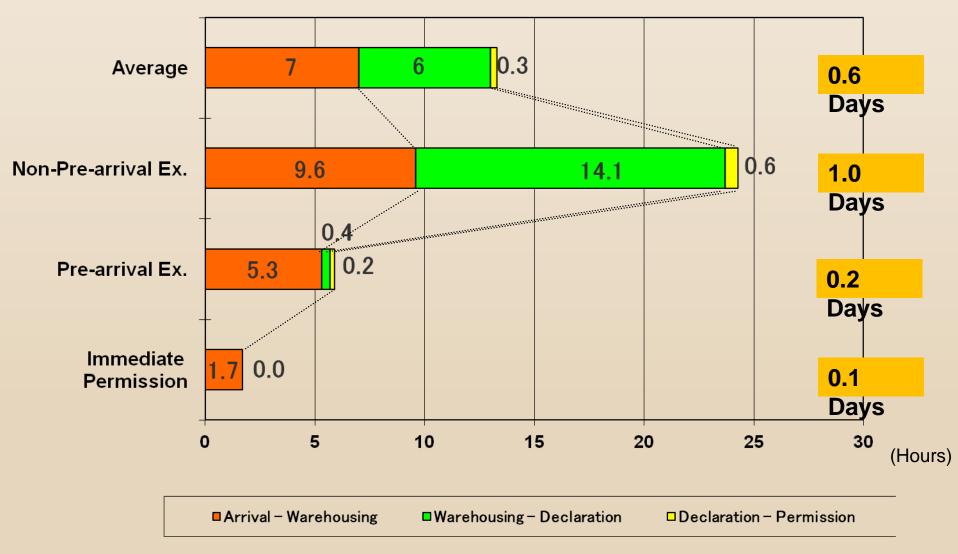
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Measures taken for import clearance of air cargo

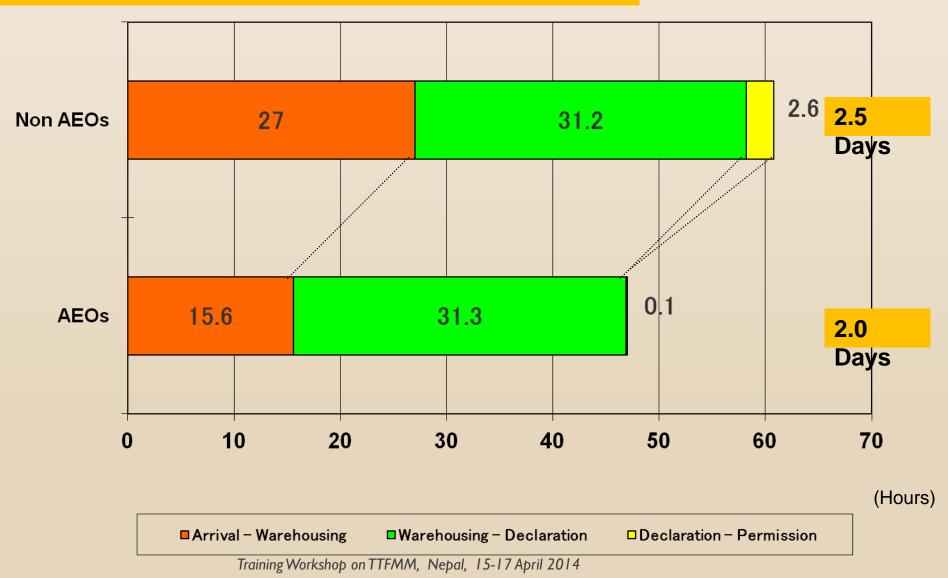
- * Pre-arrival Examination system was introduced (Apr. 1991).
- Modification of Air-NACCS (Feb. 1993), including expansion of office coverage.
- * Immediate permission upon Arrival System (Apr. 1996).
- * Simplified Declaration for Authorized persons (Mar. 2001).
- * Modification of Air-NACCS (Oct. 2001).
- Single Window System (Jul. 2003)
- * AEO importer (April 2007)
- Introduction of 2nd Generation Single Window (February 2010)
- Paperless for Green Lane Declaration (July 2012)



Comparison of the time for clearance applying Pre-Arrival Declaration (Air Cargo)(2012)

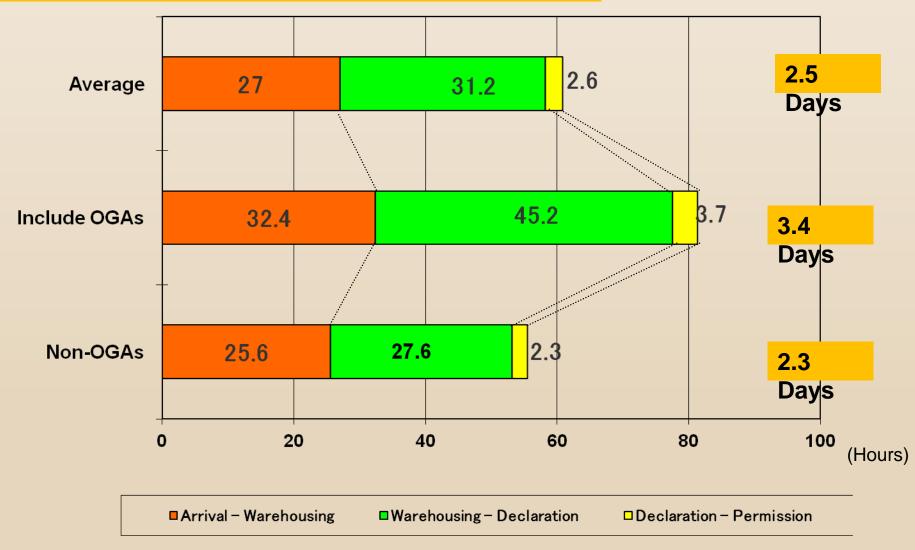


Comparison of time required for Clearance between AEOs and Non-AEOs (Sea Cargo)(2012)



TRS: Experience in Japan

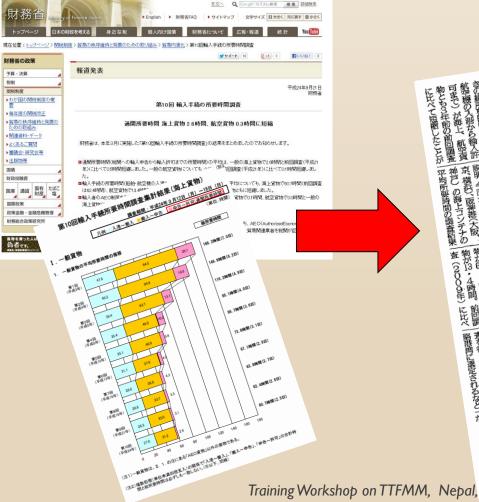
Comparison of the time for clearance Including Trade Related Government Procedures (Sea Cargo)(2012)



TRS: Experience in Japan

Press Release

Press Release from MOF (21 Sep 2012)





TRS: Members Experience

Experience of ASEAN Members



TRS in ASEAN: Malaysia

- Study done from 16/04/2012 to 22/04/2012
- Air mode 5 Stations
- Road mode 2 Stations
- Sea mode 7 Stations
- Measurement from arrival to physical release
- Other Stakeholders requested to cooperate in filling relevant data

TRS in ASEAN: Malaysia (Key findings)

Delays caused by :

- non-full implementation of AEO programs
- Delay in clearing goods after release by Forwarders
- Late submission of Customs entry by Brokers
- Parallel Submission of Customs entry (electronic & manual)

- Done at two locations Laem Chabang port 9 15 June 2012 and Aranyaprathet (land border) from 5 – 15 June 2012
- Sampling at Laem Chabang and all transactions at Aranyaprathet.
- Average from arrival of cargo to releasing goods from port: 2 days 2 hours 36 minutes (Leam Chabang port), I hour 48 minutes (Aranyaprathet)

TRS in ASEAN: Thailand

Recommendations

Introduce AEO concept to Importers
Integrate National Single Window system
Encourage and expand e-payment system
Introduce risk management in X-Ray inspections

TRS in ASEAN: Laos PDR

- Done from July September 2012
- Done at II locations
- All transactions were covered (no sampling)

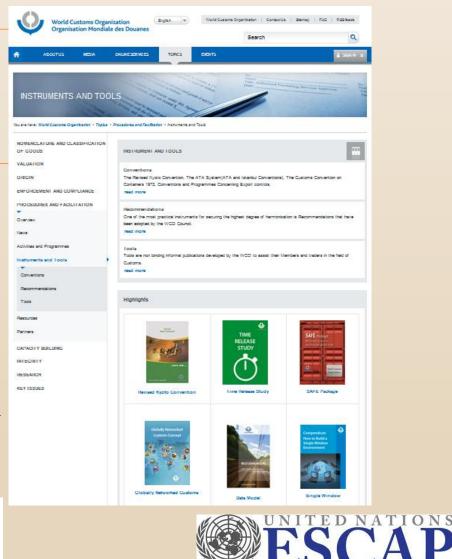
TRS in ASEAN: Laos PDR (Key findings)

- Clearance time decreased by 36% from 2009
- Document processing time decreased by 67% from 2009
- (Recommendations)
- Extend hours of full operation to Saturdays
- Investigate ways to improve delegation of authority
- Complete nationwide rollout of automated processing
- Improve assignment of risk categories
- Standardize clearance processes across checkpoints

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Economic and Social Commission for Asia and the Pacific

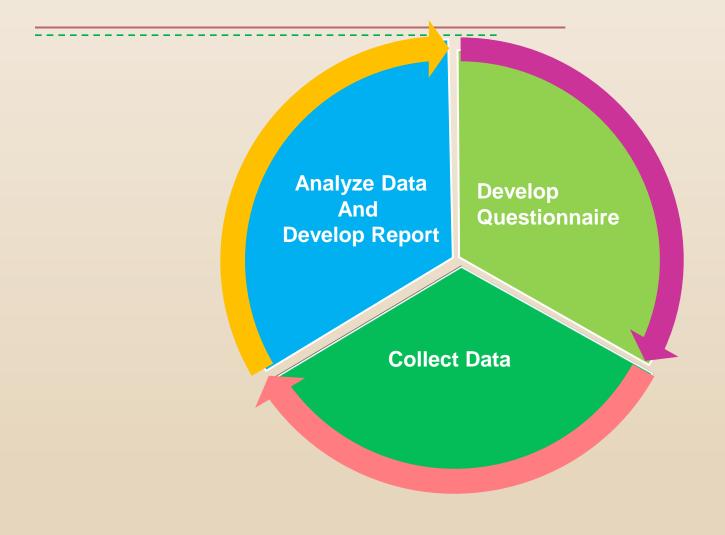
WCO TRS Software



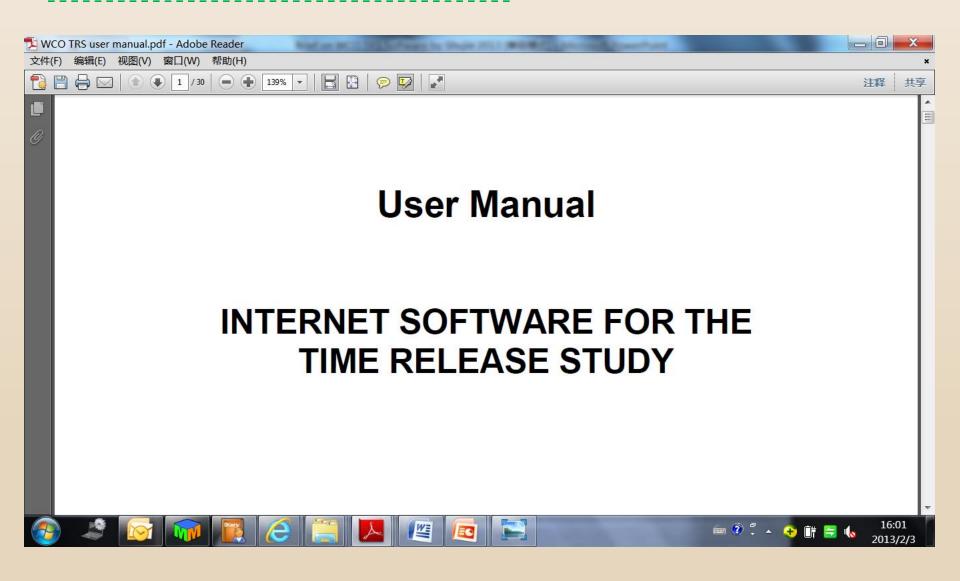




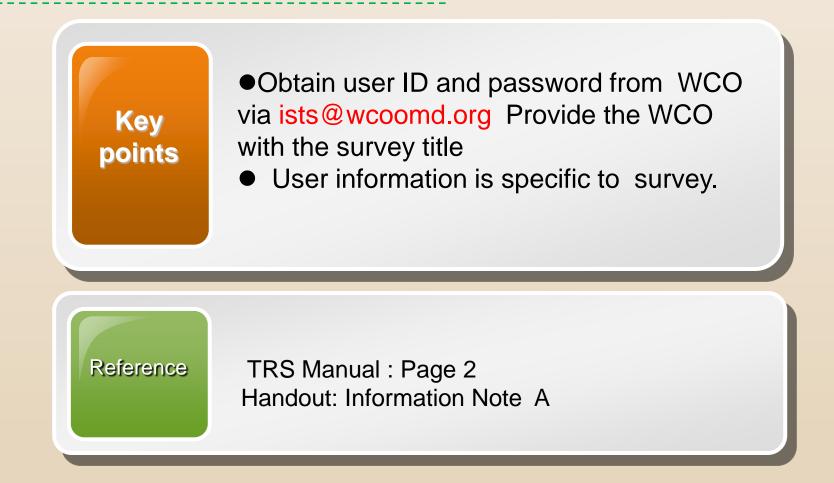
Major Function of WCO TRS Software



How to use WCO TRS Software



Step 1: Get User ID and Password



Step 2: Log in the Software

- 1. Make sure your internet is working.
- 2. Input the below URL in Explorer.
- 3. Input your assigned user name and password.
- http://members.wcoomd.org/trs/index.asp

A NUMBER OF THE OWNER OWNE	
◆ http://members.wcoomd.org/trs/index.asp ク マ 登 び × 登 WCO - Google 授家 ④ TRS ×	
文件(F) 编辑(E) 查看(V) 收藏夹(A) 工具(T) 帮助(H)	
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Time Release Study	
Please enter your username and password, then click on Login.	
Username:	
Password:	
Login	
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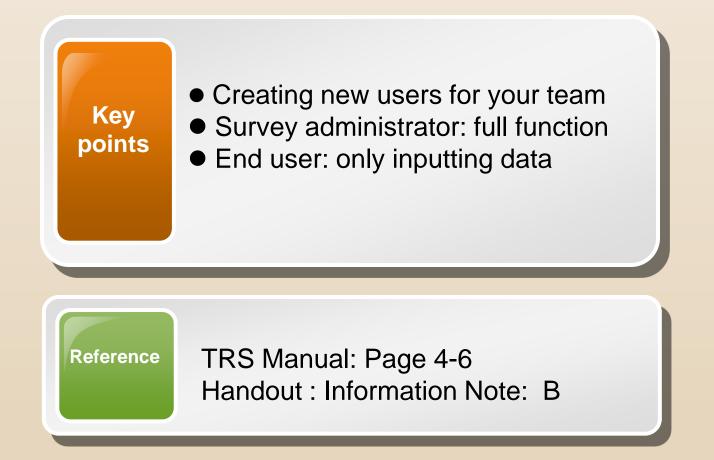
Step 2: Log in the Software (Let's try)

http://members.wcoomd.org/trs/index.asp

No	TRS name	User name	Password
1	Nepal TRS WS 1	Nepal 1	11111
2	Nepal TRS WS 2	Nepal 2	22222
3	Nepal TRS WS 3	Nepal 3	33333
4	Nepal TRS WS 4	Nepal 4	44444
5	Nepal TRS WS 5	Nepal 5	55555

(Note) User names and passwords are only valid for TRS workshop

Step 3: Create New Users

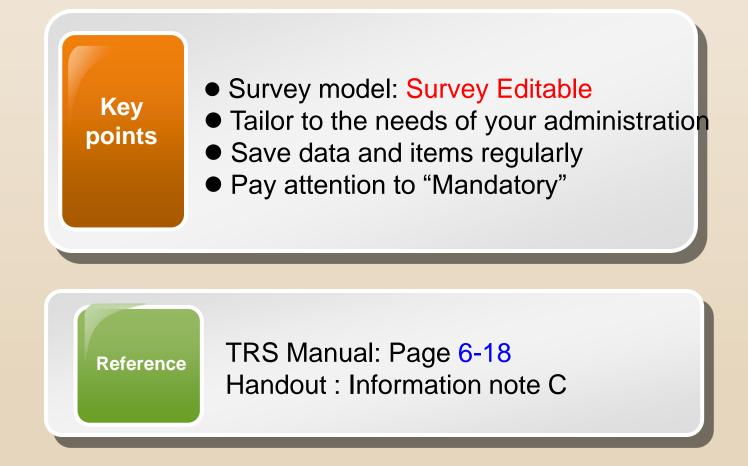


Demonstration:

Step 3: Create New Users (Let's try)

Step	Action
1	Log in a SA account
2	Click the ice 0 <u>"User management</u> "
3	Click the icon <u>New User</u>
4	Fill in the fields of "name", "country", "user" (i.e. user ID) , "password", "status" (i.e. SA or EU) , "default language" and "survey" (i.e. the tile of the questionnaire to be linked with).
5	Click <u>"Save"</u>
6	Click " <u>edit the user</u> " icon to modify the user account OR click " <u>delete user</u> " icon to delete the user account

Step 4: Create Survey Questionnaire

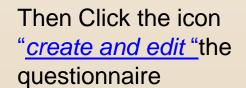


Demonstration:

Step	Action
1	Click the icon 🗭 "Survey administration"
2	Click the icon to " <u>create and edit "</u> the questionnaire
3	Survey Mode: Choose Survey editable
4	Fill in the fields of "Country", "Title", "Introduction Text", "Logo" and "Language".
5	The icon is used to revert to a previous version of the survey, is generally only used in the case of a major system problem
	Do <u>"Exercise I"</u> to learn to create a questionnaire

Click the icon "Survey administration"

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Tick "Survey editable" and input necessary information, e.g. Title

Click "Click here to add a new item"

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Training Workshop on TTFMM, Nepal, 15-17 April 2014

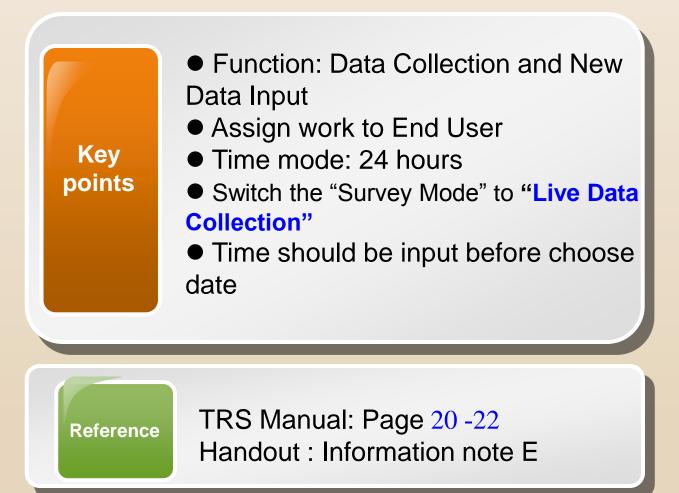
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Input necessary information using this screen and develop your TRS questionnaire

Handout Practical Exercise: Exercise 1

Section A General Information		
1. Customs Office		
2. Declarant Status	Clearing Agent Importer Customs Broker	
Section B Clearing Agents or Importers (*)		
3. Arrival of Goods	day mth- hr min	
4. Placement in Temporary Storage (Start)	day mth- hr min	
5. Placement in Temporary Storage (End)	day mth - hr min	

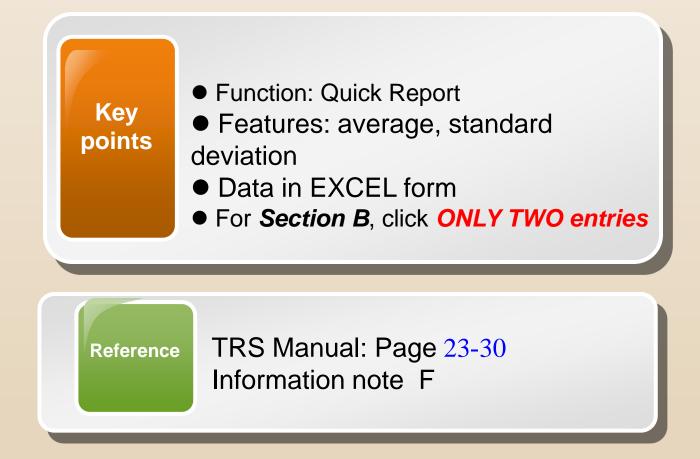
Step 5: Inputting data to TRS software



Step 5: Input Data to Questionnaire (Let's try)

Step	Action	
1	Switch the "Survey Mode" to Live Data Collection	
2	Click the icon 🤣 Back to Menu and then click the icon Data collection	
3	Do <u>Exercise 2</u> to learn data input	

Step 6: Analyze Data



Step 6: Input Data to Questionnaire (Let's try)

Step	Action
1	Go to "Main Menu" and click the icon <u>Reports</u>
2	Click the icon Quick report
3	For Section A , click "Select All" to see all inputs
4	For Section B , click ONLYTWO entries
5	Click to show the average time required for the chosen procedures based on the inputted data.

Key tips for the success

- High quality input leads to high quality output.
- Make sure a core team taking care of TRS Software.
- The team leader is better to have combined knowledge of trade procedures, computer and statistics.
- Analyses should be based on concrete numbers and must go beyond numbers.

Thank you for yo<mark>ur kind attention.</mark>

For more information, please visit: <u>www.wcoomd.org</u>

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